STATE OF ARIZONA FILED

JAN 1 3 1992

STATE OF ARIZONA

DEPARTMENT OF INSURANCE

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By

In the Matter of) Docket No. 7521)
RANDOLPH NORTON FALKENBERG,) ORDER

Respondent.

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A hearing was held at the Arizona Department of
Insurance on November 15, 1991 in the above-captioned matter.
Respondent was present in person, and was represented by Paul J.
McGoldrick, Esq. The Arizona Department of Insurance was
represented by Assistant Attorney General W. Mark Sendrow, Esq.

Based upon the testimony and other evidence presented at the hearing, the Director finds as follows:

FINDINGS OF FACT

- 1. Notice of this hearing was mailed to Respondent at his address of last record.
- 2. Respondent is presently licensed as an insurance adjuster by the State of Arizona (License No. 0794328).
- 3. On or about March 8, 1990, Respondent submitted an application for an insurance adjuster's license. The instructions to that application stated in pertinent part:
 - 9. "Adjuster": Applicant must attach a letter or resume which reflects experience/training in the adjusting field.
- 4. Respondent submitted the following statement as part of his application:

Job Description with James F. O'Toole & Co., Inc. I started representing and soliciting fire losses for James F. O'Toole & Co. Inc. in June of 1987.

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I have worked the field for the past two (2) years signing up retainers for commercial and residential fire losses and burglary losses. I have also helped assist with fire losses.

- 5. On or about March 4, 1990, Respondent was issued an adjuster license. This license was subsequently renewed on September 30, 1992.
- 6. At the hearing, James F. O'Toole, Sr. ("O'Toole Sr.") testified that Respondent was retained by James F. O'Toole & Co., Inc. ("O'Toole Inc.") as an independent contractor to solicit fire losses. O'Toole Sr. testified that he did train Respondent in the area of soliciting, but did not train him as an adjuster. O'Toole Sr. testified that he filed a complaint with the Department against Respondent because he became a competitor.
- 7. James O'Toole, Jr. ("O'Toole Jr.") testified that Respondent was retained by O'Toole Inc. as an independent contractor to solicit fire losses. O'Toole Jr. testified that Respondent was trained only as a solicitor, not as an adjuster.
- 8. Respondent was paid commissions and draws against commissions.
- 9. Respondent answered the questions contained in the application and no evidence was presented to show that Respondent knowingly misled the Department as to his experience.
- 10. Respondent worked with O'Toole Inc. for approximately two years, primarily soliciting fire losses. In that capacity, Respondent became familiar with the duties and responsibilities of an adjuster. Since March 1990, Respondent

has been licensed as an adjuster. Respondent presented the testimony of Charles Cook. Mr. Cook sustained a fire loss, and Respondent resolved the claim to Mr. Cook's satisfaction.

11. No evidence was presented to show that Respondent has not been competent as an adjuster during the 1-1/2 years that he has been licensed. No evidence was presented to show that he has been the subject of complaint from any insured he has represented.

CONCLUSIONS OF LAW

- 1. A.R.S. §20-312(C) states that to be licensed as an adjuster, an applicant shall
 - 3. [b]e a full-time salaried employee of a licensed adjuster or a graduate of a recognized law school, or have had experience or special education or training with reference to the handling of loss claims under insurance contracts of sufficient duration and extent reasonably to make him competent to fulfill the responsibilities of an adjuster.
- 2. Respondent was not a "full-time salaried employee" of a licensed adjuster within the meaning of A.R.S. §20-312(C)(3).
- 3. The definition of "employee" contained in A.R.S. §23-901 is not instructive in interpreting "employee" as used in §20-312(C)(3). It is well recognized that the term "employee" as used in Title 23 is to be given liberal interpretation to properly effectuate the purposes of the Workers' Compensation Act.
- 4. The Department has not shown by clear and convincing evidence that Respondent does not have sufficient

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experience, education or training to make him competent as an adjuster within the meaning of A.R.S. §20-312(C)(3).

- 5. Respondent's application for an insurance adjuster license does not contain material misrepresentations within the meaning of A.R.S. §§20-316(A)(3), 20-316(A)(1) and 20-290(B)(1).
- 6. Respondent did not wilfully fail to disclose that he does not meet the qualifications to be licensed as an adjuster within the meaning of A.R.S. $\S 20-316(A)(2)$.

IT IS HEREBY ORDERED that Respondent's adjuster license shall remain in full force and effect.

DATED this 13th day of January, 1992.

SUSAN CALLINGER

Mrector of Insurance

SARA M. BEGLEY

Chief Hearing Officer

COPY of the foregoing mailed/delivered this 13th day of January, 1992, to:

W. Mark Sendrow, Esq. Assistant Attorney General 1275 W. Washington Phoenix, Arizona 85007

Joseph M. Hennelly, Jr., Deputy Director Jay Rubin, Assistant Director James H. Duke, Investigator Maureen Catalioto, Supervisor Department of Insurance 3030 N. 3rd Street, Suite 1100 Phoenix, Arizona 85012

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